SUMTER COUNTY BOARD OF COMMISSIONERS EXECUTIVE SUMMARY

SUBJECT:	Resolution of Support for Lake-Sumter Metropolitan Planning Organization						
Reapportionment Plan (Staff recommends approval).							
REQUESTED ACTION: Approve Resolution of Support for Lake-Sumter Metropolitan							
Planning Organization Reapportionment Plan							
	Work Session (Report Only)	DATE OF MEETING:	11/24/2009				
	Regular Meeting	Special Meeting					
CONTRACT:	⊠ N/A	Vendor/Entity:					
	Effective Date:	Termination Date:					
	Managing Division / Dept:	Planning					
BUDGET IMPACT: NA							
Annual	FUNDING SOURCE:	<u> </u>					
Capital	EXPENDITURE ACCOUN	T:					
⊠ N/A							

HISTORY/FACTS/ISSUES:

The Lake-Sumter Metropolitan Planning Organization (LSMPO) is a regional transportation planning agency that coordinates transportation planning efforts in Sumter and Lake Counties. Over the past 3 years the relationship between the LSMPO and Sumter County has strengthened. The services provided by the LSMPO are beneficial to the County.

When the LSMPO was originally created in 2004, only a small area in the extreme northeast corner of the county was included in the LSMPO. Because of the small area, the original apportionment of LSMPO Governing Board members included one (1) Sumter County Commissioner out of a total of 14 voting members. With the recent expansion of services by the LSMPO within Sumter County, on October 28, 2009, the LSMPO Governing Board approved a plan to expand the boundary of the LSMPO to include all of Sumter County and to reapportion the Governing Board members to reflect this expansion. The reapportionment plan increased Sumter County's representation on the LSMPO Governing Board to two (2) Sumter County Commissioners and a rotating Governing Board position for the five (5) cities in the County. The net result is Sumter County representation will increase from one (1) voting member out of 14 (7%) to three (3) voting members out of 16 (19%).

After the results of the 2010 Census are released, the number of voting members for Sumter County may increase due to the growth in population from 2000 to 2010.

Attached for the Board's consideration are a resolution supporting the LSPMPO Reapportionment Plan and the "Lake-Sumter Metropolitan Planning Organization 2009 Reapportionment Plan".

RESOLUTION	

A RESOLUTION OF THE SUMTER COUNTY BOARD OF COUNTY COMMISSIONERS, SUPPORTING THE REAPPORTIONMENT PLAN FOR THE LAKE-SUMTER METROPOLITAN PLANNING ORGANIZATION

WHEREAS, an Interlocal Agreement for Creation of the Lake-Sumter Metropolitan Planning Organization (MPO) was entered on January 31, 2004, by and among the Florida Department of Transportation; the County of Lake and the County of Sumter; the Town of Astatula, City of Clermont, City of Eustis, City of Fruitland Park, City of Groveland, Town of Howey-in-the-Hills, Town of Lady Lake, City of Leesburg, City of Mascotte, City of Minneola, Town of Montverde, City of Mount Dora, City of Tavares and City of Umatilla; and

WHEREAS, the MPO planning area currently includes all of Lake County and the 2000 Census designated urban area of The Villages in Sumter County; and

WHEREAS, the voting membership of the MPO currently is made up five (5) members of the Lake County Board of County Commissioners, one (1) designated county commissioner from the Sumter County Board of County Commissioners, one (1) representative each from the municipalities of Clermont, Eustis, Lady Lake, Leesburg, Minneola, Mount Dora and Tavares, and one (1) at-large vote that rotates alphabetically each year among the municipalities of Astatula, Fruitland Park, Groveland, Howey-in the Hills, Mascotte, Montverde, and Umatilla; and

WHEREAS, the MPO is the duly designated and constituted body responsible for carrying out the urban transportation planning and programming process for Lake-Sumter Planning Area; and

WHEREAS, the MPO has been providing countywide transportation planning services to Sumter County and has been providing transportation planning services to all the local governments within Sumter County; and

WHEREAS, in November 2005 the MPO entered into an Interlocal Agreement with Sumter County to coordinate their interest regarding the pursuit of Transportation Regional Incentive Program Funding; and

WHEREAS, in April 2006, through Interlocal Agreement, the City of Wildwood was added as an Ex-Officio member-government of the MPO Governing Board; and

WHEREAS, in April 2006, through Interlocal Agreement, the City of Wildwood formed a regional transportation planning partnership with the MPO for the pursuit of Transportation Regional Incentive Program funding; and

WHEREAS, in June 2006, the MPO Governing Board and the Sumter County Board of County Commissioners entered into an interlocal agreement to designate the MPO as their regional transportation planning entity for all of Sumter County; and

WHEREAS, in November 2007, the MPO Governing Board entered into an interlocal agreement with Lake County and its 14 municipalities, Sumter County, and the City of Wildwood for the purpose of creating, funding and implementing a Master Transportation Concurrency Management System Program; and

WHEREAS, in August 2008, through resolution, the City of Bushnell, City of Center Hill, City of Coleman, and the City of Webster were added as Ex-Officio member-governments of the MPO Governing Board; and

WHEREAS, with the addition of the City of Bushnell, City of Center Hill, City of Coleman, and the City of Webster as Ex-Officio member-governments, all municipal governments within Sumter County are represented on the MPO Governing Board; and

WHEREAS, In December 2008, the MPO Governing Board approved Resolution 2008-29, authorizing the executive director to initiate the process of creating a Reapportionment Plan to expand the MPO area to include the remainder of Sumter County; and

WHEREAS, 23 C.F.R 450.310(k) states that a MPO may be redesignated by an agreement between the Governor and local units of government representing 75 percent of the population in the area served by the existing MPO, including the largest incorporated city; and

WHEREAS, 23 C.F.R 450.310(k) requires redesignation whenever an MPO (1) makes a substantial change in the proportion of its voting members, or (2) makes a substantial change in the decision making authority or responsibility of the MPO or in decision making procedures established in the MPO's by-laws; and

WHEREAS, 339.175(4) F.S requires an MPO seeking redesignation to submit a Reapportionment Plan that is comprised of a report that (1) identifies the current MPO membership; (2) identifies the proposed MPO membership and the methodology used to determine the proposed changes; (3) includes a map of the metropolitan planning area boundary; and (4) includes resolutions of support from each of the affected local units of government representing at least 75 percent of the population in the entire metropolitan are including the largest incorporated city; and

WHEREAS, the reapportionment would expand the MPO Area to include the remainder of Sumter County; and

WHEREAS, the reapportionment will change the MPO Governing Board voting structure by giving Sumter County Board of County Commissioners an additional vote and change the membership status of the Cities of Bushnell, Center Hill, Coleman, Webster and Wildwood from non-voting Ex-Officio members to At-Large Representative board members with voting privileges that rotate among the member municipalities in Sumter County each year in alphabetical order for one (1) year terms; and

WHEREAS, the reapportionment will increase the number of voting positions of the MPO Governing Board from fourteen (14) to sixteen (16); and

WHEREAS, on October 28, 2009, by unanimous vote, the MPO Governing Board provided approval of the Reapportionment Plan and authorized the executive director to request of each member government a Resolution of Support of the Reapportionment Plan.

NOW, THEREFORE, BE IT RESOLVED BY SUMTER COUNTY BOARD OF COUNTY COMMISSIONERS:

1. The Sumter County Board of County Commissioners supports the Lake-Sumter Metropolitan Planning Organization 2009 Reapportionment Plan approved by the Lake-Sumter Metropolitan Planning Organization on October 28, 2009.

PASSED AND ADOPTED by the Sumter County Board of County Commissioners at Bushnell, Florida, this 24th day of November, 2009.

GLORIA HAYWARD	
CLERK OF THE CIRCUIT COURT	
Attest:	Bv:
Deputy Clerk	Doug Gilpin, Chairman

Lake-Sumter

Metropolitan
Planning Organization

Lake County

Sumter County

Town of Astatula

City of Center Hill

City of Clermont

City of Coleman

City of Eustis

City of Fruitland Park

City of Groveland

Town of Howey-in-the-Hills

Town of Lady Lake

City of Leesburg

City of Mascotte

City of Minneola

Town of Montverde

City of Mount Dora

City of Tavares

City of Umatilla

City of Wildwood

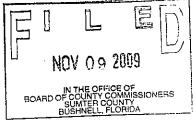
Florida Central Railroad

Lake County Schools

Sumter County Schools

November 5, 2009

Mr. Bradley Arnold County Administrator Sumter County BCC 910 North Main Street Bushnell, FL 33513



RE: Lake~Sumter Metropolitan Planning Organization
Reapportionment Plan for Sumter County Commission Consideration

Dear Mr. Arnold:

On October 28, 2009, the Lake~Sumter Metropolitan Planning Organization (MPO) Governing Board approved a Reapportionment Plan that would change the MPO Area to include all of Sumter County. The reapportionment would also change the voting structure by giving the Sumter County Board of County Commissioners an additional vote, for a total of two votes, and by changing the membership status of the municipalities of Bushnell, Center Hill, Coleman, Webster and Wildwood from non-voting Ex-Officio members to At-Large Representative board members with voting privileges that rotate among the member municipalities in Sumter County each year in alphabetical order for one (1) year terms.

The reapportionment was proposed after the MPO and the Sumter County Board of County Commissioners in 2005 and 2006 signed interlocal agreements enhancing the MPO's involvement in Sumter County's transportation planning. The reapportionment process requires resolutions of support from each of the affected local governments representing at least 75 percent of the population in the entire metropolitan area and must include a resolution of support from the largest incorporated city (Clermont).

We are, therefore, seeking a resolution of support from each jurisdiction represented on the MPO Governing Board. Attached to this letter are the Reapportionment Plan and a sample resolution of support for the reapportionment.

After receiving the executed resolutions of support, the next step will be to submit the plan to the Florida Department of Transportation and the Governor's Office for approval. New MPO Governing Board members must be appointed within 60 days from the date of the Governor's approval.

Please advise when this item will be included on the Sumter County BCC agenda for consideration. Please contact me at 352-315-0170 if you have any questions regarding this request.

Copy To:

Sincerely, Sustan Goldfurt For-T.J. Fish

Executive Director

Commrs Pub Wks Div_____
Co Atty Bldg & Dev Div____
Co Fin Admin Div ____
Other Corn Sycs Div____

"Promoting Regional Transportation Partnerships" www.LakeSumterMPO.com

1616 South 14th Street, Leesburg, Florida 34748 Phone (352) 315-0170 – Fax (352) 315-0993



LAKE~SUMTER METROPOLITAN PLANNING ORGANIZATION

2009 REAPPORTIONMENT PLAN

MEMBERSHIP

Lake County City of Leesburg

Sumter County City of Mascotte

rown of Astatula City of Minneola

City of Bushnell Town of Montverde

City of Center Hill City of Mount Dora

City of Clermont City of Tavares

City of Coleman City of Umatilla

City of Eustis City of Webster

City of Fruitland Park City of Wildwood

City of Groveland Florida Central Railroad

Town of Howey-in-the-Hills Lake County Schools

Town of Lady Lake Sumter County Schools

Prepared by the Lake~Sumter Metropolitan Planning Organization (MPO)

1616 South 14th Street Leesburg, FL 34748 (352) 315-0170 / (352) 315-0993 (fax) www.LakeSumterMPO.com

Promoting Regional Transportation Partnerships

INTRODUCTION

The Lake~Sumter Metropolitan Planning Organization (MPO) first convened Feb. 25, 2004. Work the previous year had enabled the creation of the Lake~Sumter MPO after the 2000 U.S. Census confirmed the urbanized area of Eustis-Leesburg exceeded the 50,000 in population to qualify for an MPO. In addition, the Census revealed a new urbanized area in the northern Lake-Sumter area, Lady Lake-The Villages. The original apportionment plan that was approved by Gov. Bush consisted of 13 voting representatives and seven non-voting representatives. The creation of the MPO included an MPO area that consisted of all of Lake County and a then-small urbanized area stretching into the northeast corner of Sumter County, The Villages.

Throughout the last decade, urbanization has quickly occurred in northern Sumter County, vastly expanding what was once a small urban area. Additionally, the City of Wildwood has planned major developments that will impact transportation facilities in the region. The municipalities of Bushnell, Coleman, Center Hill and Webster have taken a greater interest in the MPO process, with all five municipalities afforded an Ex-Officio position on the MPO.

The Lake~Sumter Metropolitan Planning Organization (MPO) is seeking redesignation to expand the formal MPO Area to add all of Sumter County and to add the five local governments to the MPO. The new MPO area will encompass all of Sumter County and Lake County. The redesignation will add one permanent voting position assigned to Sumter County for a total of two voting positions. The redesignation will also add one At-Large Representative for the five municipalities, with the municipal voting position to rotate annually among the municipalities of Wildwood, Bushnell, Coleman, Center Hill and Webster.

23 C.F.R 450.310(k) requires redesignation whenever an MPO (1) make a substantial change in the proportion of its voting members, or (2) makes a substantial change in the decision making authority or responsibility of the MPO or in decision making procedures established in the MPO's by-laws. Because of the expansion of the size of the metropolitan planning area and the number of new units of local government, the change is considered substantial, and formal redesignation is required.

While seeking redesignation, an MPO must submit a Reapportionment Plan. The plan must meet the procedures established by applicable state or local law. The purpose of this report is to provide the appropriate documentation necessary to support the Reapportionment Plan as required by law and outlined in **339.175(4) F.S.** Once complete, the Reapportionment Plan will be submitted to the Governor for approval.

EXISTING LAKE~SUMTER MPO MEMBERSHIP

The apportionment of membership includes the five members of the Lake County Board of County Commissioners and one designated county commissioner from the Sumter County Board of County Commissioners as voting members on the Lake-Sumter MPO Governing Board. It also includes one voting representative from the municipalities of Clermont, Eustis, Lady Lake, Leesburg, Minneola, Mount Dora and Tavares, which represent the seven most populated cities in Lake County. In addition, the seven least populated cities of Lake County share one at-large vote that rotates alphabetically each year: Astatula, Fruitland Park, Groveland, Howey-inthe Hills, Mascotte, Montverde, and Umatilla.

The MPO Area is depicted on the map in **Attachment A**. As shown on that map, the MPO Area includes The Villages area of Sumter County and all of Lake County. The original apportionment voting structure is shown in **Table 1**.

Table 1

LAKE~SUMTER METROPOLITAN PLANNING ORGANIZATION Membership Apportionment Plan (Voting Structure)				
Counties & Local Governments	Number of Votes	At-Large Rotating Vote		
Sumter County	1			
Lake County	5			
Astatula*		✓		
Clermont	1			
Eustis	1			
Fruitland Park*		✓		
Groveland*		✓		
Howey-in-the Hills*		✓		
Lady Lake	1			
Leesburg	1			
Mascotte*		✓		
Minneola	1			
Montverde*		✓		
Mount Dora	i			
Tavares	1			
Umatilla*		~		
NUMBER OF VOTES: LAKE COUNTY	5	0		
NUMBER OF VOTES: LAKE COUNTY MUNICIPALITIES	7	1		
NUMBER OF VOTES: SUMTER COUNTY	1	0		
TOTAL	13	1		
TOTAL VOTES		14		

^{*}At-Large Representative

Originally, the MPO apportionment had 20 total voting and at-large board member positions. In January 2006 the MPO Governing Board approved the addition of 2 Ex-Officio, non-voting members, the City of Wildwood, and the Florida Central Railroad. This addition is not considered substantial and therefore did not require a Reapportionment Plan. Subsequently, in January 2008, Ex-Officio, non-voting positions for the Lake County School Board and the Sumter County School Board were added to the Governing Board. August 2008 saw the addition of ex-officio positions for the Sumter municipalities of Bushnell, Center Hill, Coleman and Webster.

REAPPORTIONMENT 2009

In December 2008, MPO Governing Board approved Resolution 2008-29, authorizing the executive director to initiate the process of creating a Reapportionment Plan to expand the MPO Area to include the remainder of Sumter County. The MPO Governing Board had received positive indications from the Sumter County local governments that they desired to be a formal part of the Lake~Sumter MPO.

Since 2005, the MPO has been providing transportation planning services to Sumter County and all the local governments within the county. The MPO, through an interlocal agreement with Sumter County in November 2005 agreed to coordinate their interests regarding the pursuit of Transportation Regional Incentive Program funding. In April 2006, through Interlocal Agreement the City of Wildwood was added as an Ex-Officio member-government of the MPO Governing Board. The same interlocal agreement formed a regional transportation planning partnership with the City of Wildwood for the pursuit of Transportation Regional Incentive Program funding. In June 2006, the MPO and the Sumter County Board of County Commissioners entered into an interlocal agreement to designate the MPO as the regional transportation planning entity for all of Sumter County, a precursor to reapportionment.

In November 2007, the MPO Governing Board entered into an interlocal agreement with Lake County and the 14 municipalities, Sumter County, and the City of Wildwood for the purpose of creating, funding and implementing a Master Transportation Concurrency Management System Program. Then in August 2008, the MPO Governing Board adopted a resolution that established four additional Ex-Officio positions on the MPO Governing Board for the City of Bushnell, City of Center Hill, City of Coleman, and City of Webster. Now, both counties and all 19 of the municipal governments are represented on the MPO Governing Board.

The Reapportionment Plan, as proposed, changes the voting structure of the MPO. After the reapportionment, the membership status of the Cities of Bushnell, Center Hill, Coleman, Webster and Wildwood will be changed from non-voting Ex-Officio members to At-Large Representative board members with voting privileges that rotate among the member municipalities in Sumter County each year in alphabetical order. The at-large position is a one-year term beginning on January 1, changing each year.

The reapportioned MPO Area is depicted on the map in **Attachment B**. As shown on that map, the MPO Area includes the entirety of Sumter County and Lake County. The new apportionment voting structure is shown in **Table 2**.

The resulting membership will consist of 29 voting and non-voting members. Of the 29 members, 16 voting positions will be established; 14 or those will be permanent voting positions. The permanent positions are assigned to: Lake County (5 votes), Sumter County (2 votes), Clermont (1 vote), Eustis (1 vote), Lady Lake (1 vote), Leesburg (1 vote), Minneola (1 vote), Mount Dora (1 vote), Tavares (1 vote). There will also be two At-Large Representative board members (2 votes), one assigned to

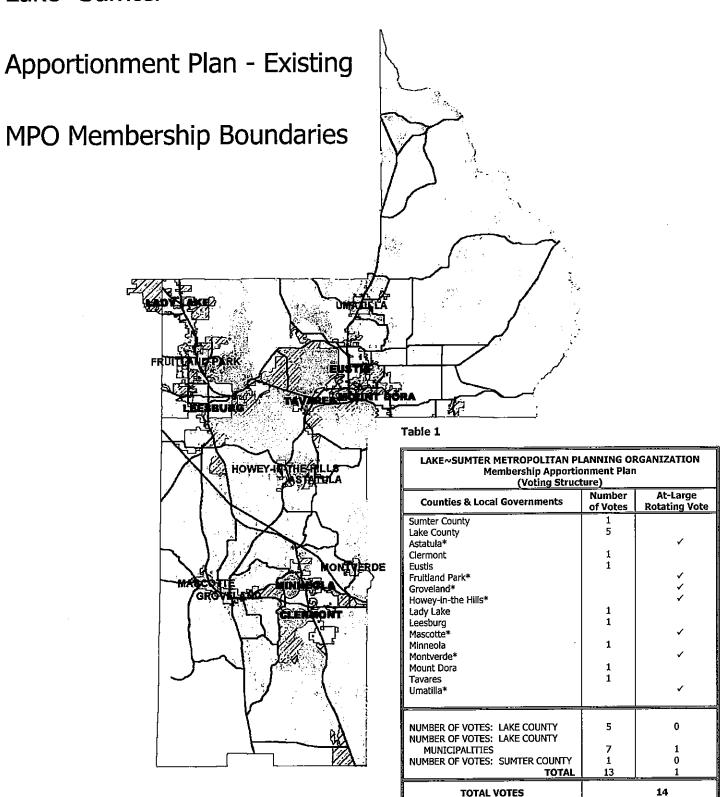
each county, with voting privileges that rotate each year in alphabetical order among the member municipalities in each respective county. Sumter County will have a new vote that will rotate among Bushnell, Center Hill, Coleman, Webster and Wildwood. Lake County will retain its existing vote that rotates among Astatula, Fruitland Park, Groveland, Howey-in-the-Hills, Mascotte, Montverde and Umatilla.

Table 2

Table 2	·				
LAKE~SUMTER METROPOLITAN PLANNING ORGANIZATION					
Membership Reapportionment Plan (Voting Structure)					
Counties & Local Governments	Number of Votes	At-Large Rotating Votes			
Sumter County	2				
Bushnell*	,	✓			
Center Hill*		✓			
Coleman*		✓			
Webster*	1	✓			
Wildwood*		✓			
Lake County	5				
Astatula*		✓			
Clermont	1				
Eustis	1				
Fruitland Park*		✓			
Groveland*		✓			
Howey-in-the Hills*		✓			
Lady Lake	1				
Leesburg	1				
Mascotte*		✓			
Minneola	1				
Montverde*		✓			
Mount Dora	1				
Tavares	1				
Umatilla*	W				
NUMBER OF VOTES: SUMTER COUNTY	2	0			
NUMBER OF VOTES: SUMTER COUNTY MUNICIPALITIES	0	1			
NUMBER OF VOTES: LAKE COUNTY	5	0			
NUMBER OF VOTES: LAKE COUNTY MUNICIPALITIES	7	1			
TOTAL	14	2			
TOTAL VOTES		16			

^{*}At-Large Representative

Lake~Sumter



^{*}At-Large Representative

